



SCHOOL OF PUBLIC HEALTH

CENTER FOR VALUE-BASED INSURANCE DESIGN

UNIVERSITY OF MICHIGAN

# **Value-Based Insurance Design: Using Medical Evidence to Design Benefits**

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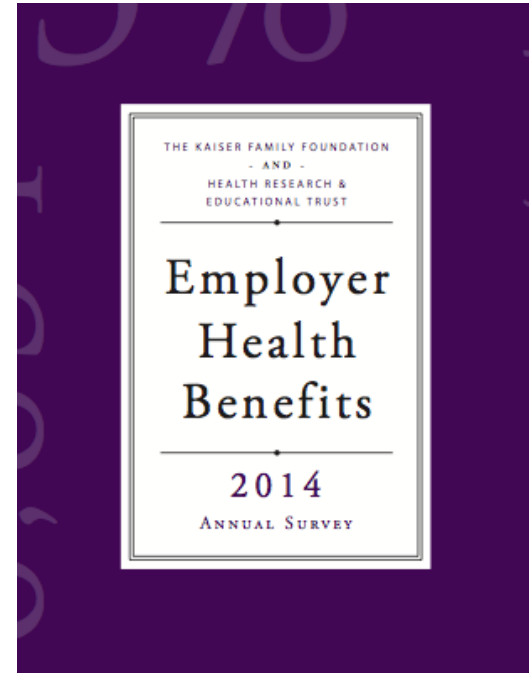


# Using Medical Evidence to Design Benefits Improving Care and Bending the Cost Curve

- **Cost growth remains the principle focus of health reform discussions**
- **Despite unequivocal evidence of clinical benefit, Americans systematically underuse high-value services across the care spectrum**
- **Slowdown in healthcare costs may have negative health implications**
- **Attention should turn from *how much* to *how well* we spend our health care dollars**

# Motivation for VBID

- For today, our focus is on costs paid **by the member**
- Ideally cost-sharing levels would be set to encourage the clinically appropriate use of health care services
- “One-size-fits-all” cost-sharing fails to acknowledge the differences in clinical value among medical interventions
- Despite a slowing in cost growth, consumer contributions are rising



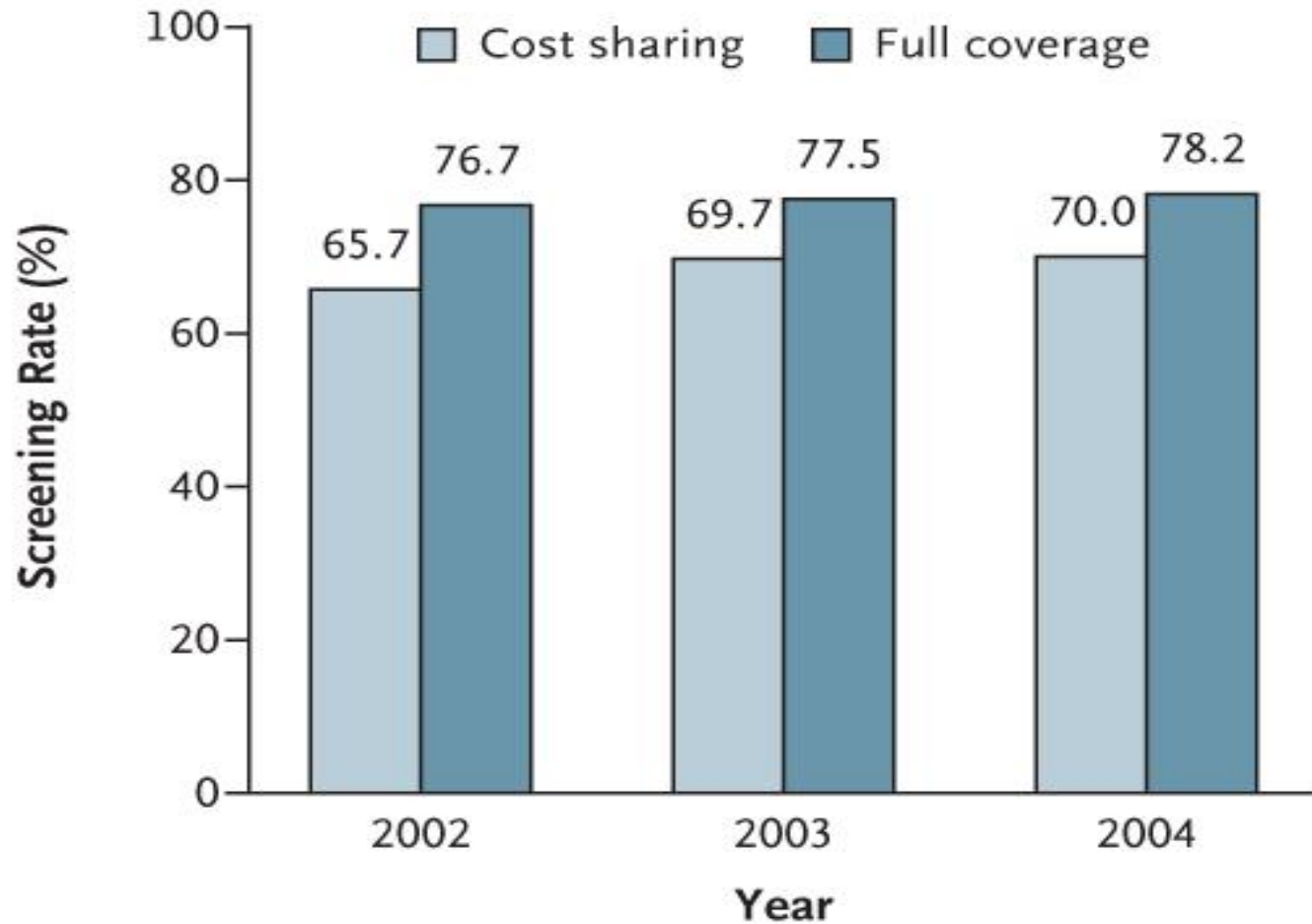
# Costs Still Keep 30% of Americans From Getting Treatment

Lower-income and younger adults most likely to have delayed treatment

- **A growing body of evidence concludes that increases in consumer cost-sharing leads to a reduction in the use of essential care and in some cases leads to greater overall costs**
- **Effects worse in low-income individuals and beneficiaries with chronic illness**



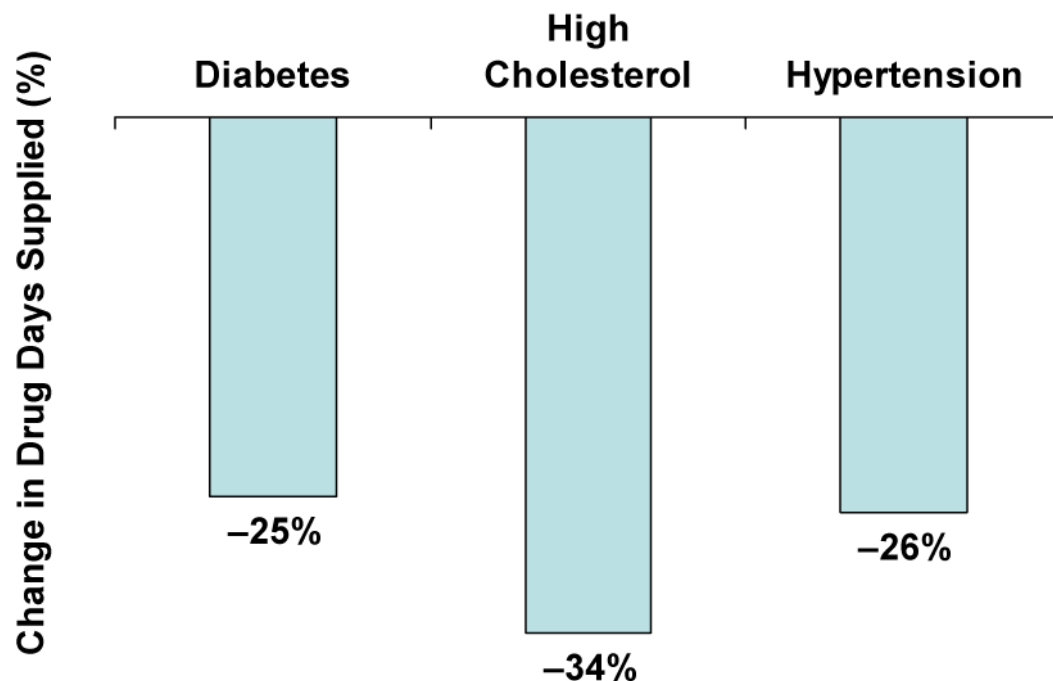
# Cost-sharing Affects Mammography Use by Medicare Beneficiaries





# High Copays Reduce Adherence to Appropriate Medication Use

Change in Days Supplied for Selected Drug Classes When Copays Were Doubled



- When copays were doubled, patients took less medication in important classes. These reductions in medication levels were profound
- Reductions in medications supplied were also noted for:
  - NSAIDs 45%
  - Antihistamines 44%
  - Antiulcerants 33%
  - Antiasthmatics 32%
  - Antidepressants 26%
- For patients taking medications for asthma, diabetes, and gastric disorders, there was a 17% increase in annual ER visits and a 10% increase in hospital stays

ER = emergency room.

Goldman DP et al. *JAMA*. 2004;291:2344-2350.

# Effects of Increased Copayments for Ambulatory Visits for Medicare Advantage Beneficiaries

## **Copays increased:**

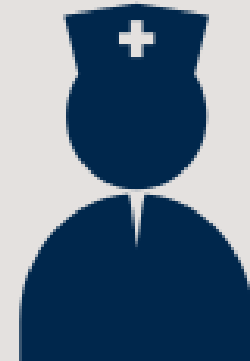
- **from \$7.38 to \$14.38 for primary care**
- **from \$12.66 to \$22.05 for specialty care**
- **remained unchanged at \$8.33 and \$11.38 in controls**

## **In the year after copayment increases:**

- **19.8 fewer annual outpatient visits per 100 enrollees**
- **2.2 additional hospital admissions per 100 enrollees**
- **Effects worse in low-income individuals and beneficiaries with chronic illness**

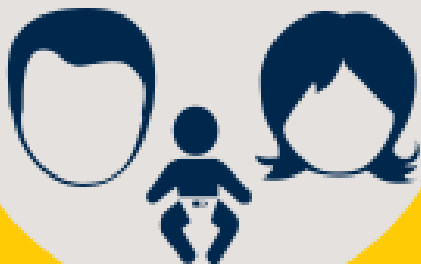
# A New Approach: Clinical Nuance

## 1. Services differ in clinical benefit produced

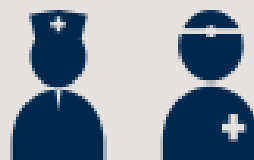


## 2. Clinical benefits from a specific service depend on:

Who  
receives it



Who  
provides it



Where  
it's provided





# Value-Based Insurance Design

- **Sets consumer cost-sharing level on clinical benefit – not acquisition price – of the service**
  - Reduce or eliminate financial barriers to high-value clinical services
- **Successfully implemented by hundreds of public and private payers**



# Evidence Supporting Value-Based Insurance Design: Improving Adherence Without Increasing Costs

- Improved adherence
- Lower consumer out-of-pocket costs
- No significant increase in total spending
- Reduction in health care disparities

**EXHIBIT 1**  
Descriptions Of Value-Based Insurance Design (VBID) Policies For Prescription Drugs

Policy (year)	Study authors	Drug class targeted	Pre-VBID plan design	Copay descr
CVS Caremark (2007)	Chang et al. (Note 8 in text)	Antidiabetics	3 tiers	Copay reduc tier 1 and
Marriott (2005)	Chernew et al. (Notes 6 and 9 in text)	Antidiabetics, ACE inhibitors/ARBs, beta-blockers, statins, steroids	3 tiers	Eliminated for tier 2 reduc \$1250, tier reduced to 9
Pitney Bowes (2007)	Choudhry et al. (Notes 10 and 11 in text) Choudhry et al. (Notes 10 and 11 in text)	Statins Clopidogrel	3 tiers 3 tiers	Eliminated for statins Reduced to tier
Novartis (2005)	Gibson et al. (Note 15 in text), Kelly et al. (Note 20 in text)	Antidiabetics, antihypertensives, bronchodilators	20% coinsurance for retail scripts, 10% coinsurance for mail-order scripts	10% coinsurance retail scripts, 7% coinsurance for mail-order prescription
Florida Health Care Coalition (2006)	Gibson et al. (Note 14 in text)	Antidiabetics Antidiabetics	10-35% coinsurance 10-35% coinsurance	10% coinsurance
Blue Cross Blue Shield of North Carolina (2008)	Maciejewski et al. (Note 16 in text), Farley et al. (Note 12 in text)	Antidiabetics, antihypertensives, cholesterol-lowering medications	3 tiers	10% coinsurance with disease management Eliminated for tier 1 for program participants, reduced for tiers 2 and 3 for all beneficiaries
State of Colorado (2006)	Nair et al. (Note 17 in text)	Antidiabetics	3 tiers	All drugs and testing supplies reduced to tier 1 Eliminated for tier 1,
Blue Cross Blue	Rodin et al. (Note 18)	Antidiabetics,	3 tiers	



# Value-Based Insurance Design

## Broad Multi-Stakeholder Support

- **HHS**
- **CBO**
- **SEIU**
- **MedPAC**
- **Brookings Institution**
- **The Commonwealth Fund**
- **NBCH**
- **PCPCC**
- **PhRMA**
- **AHIP**
- **NRCH**
- **National Governor's Assoc.**
- **Academy of Actuaries**
- **Bipartisan Policy Center**
- **Kaiser Family Foundation**
- **NBGH**
- **National Coalition on Health Care**
- **Urban Institute**
- **RWJF**
- **IOM**
- **US Chamber of Commerce**



# ACA Sec 2713: Selected Preventive Services be Provided without Cost-Sharing

- **Receiving an A or B rating from the United States Preventive Services Taskforce (USPSTF)**
- **Immunizations recommended by the Advisory Committee on Immunization Practices (ACIP)**
- **Preventive care and screenings supported by the Health Resources and Services Administration (HRSA)**



Over **100 million** Americans have received expanded coverage of preventive services

# Value-Based Insurance Design: Key Initiatives

- **Medicare Advantage**
- **State Health Reform**
- **Specialty Medications**
- **HSA-qualified HDHPs**

# HR 5183: V-BID for Better Care Act Highlights

- **Directs HHS to establish a demonstration program to test V-BID in MA for beneficiaries with chronic conditions**
- **MA plans may lower cost-sharing to encourage the use of specific, evidence-based medications or services and/or specific high-performing providers**
- **Explicitly prohibits plans from increasing cost-sharing**

## HR 5183: The Value-Based Insurance Design for Better Care Act of 2014

(Original Signature of Member)

113TH CONGRESS  
2D SESSION

H.R. \_\_\_\_\_

To establish a demonstration program requiring the utilization of Value-Based Insurance Design to demonstrate that reducing the copayments or coinsurance charged to Medicare beneficiaries for selected high-value prescription medications and clinical services can increase their utilization and ultimately improve clinical outcomes and lower health care expenditures.

\_\_\_\_\_

IN THE HOUSE OF REPRESENTATIVES

Mrs. BLACK (for herself and Mr. BLUMENAUER) introduced the following bill, which was referred to the Committee on \_\_\_\_\_



# **Value-Based Insurance Design**

## **Role in State Health Reform**

- **State Exchanges**
- **Medicaid - CMS Rule 2334-F**
  - **Plans may vary cost-sharing for drugs, outpatient, inpatient, and ED visits**
  - **Plans may target cost-sharing to specific groups of individuals based on clinical information**
  - **Plans may vary cost-sharing for an outpatient service according to where and by whom the service is provided**
- **State Employees Benefit Plans**



# Value-Based Insurance Design

## Growing Role in State Health Reform

- **State Employees Benefit Plans**

- Connecticut
- Oregon
- Virginia
- Minnesota
- Maine
- New York





# Emerging Best Practices in V-BID Implementation

## A 2014 *Health Affairs* evaluation of 76 V-BID plans reported that programs that:

- were more generous
- targeted high-risk individuals
- offered wellness programs

had greater impact on adherence than plans without these features

### WEB FIRST

By Niteesh K. Choudhry, Michael A. Fischer, Benjamin F. Smith, Gregory Brill, Charmaine Girdi, Olga S. Matlin, Troyen A. Brennan, Jerry Avorn, and William H. Shrank

## Five Features Of Value-Based Insurance Design Plans Were Associated With Higher Rates Of Medication Adherence

**ABSTRACT** Value-based insurance design (VBID) plans selectively lower cost sharing to increase medication adherence. Existing plans have been structured in a variety of ways, and these variations could influence the effectiveness of VBID plans. We evaluated seventy-six plans introduced by a large pharmacy benefit manager during 2007–10. We found that after we adjusted for the other features and baseline trends, VBID plans that were more generous, targeted high-risk patients, offered wellness programs, did not offer disease management programs, and made the benefit available only for medication ordered by mail had a significantly greater impact on adherence than plans without these features. The effects were as large as 4–5 percentage points. These findings can provide guidance for the structure of future VBID plans.

Copayments, coinsurance, deductibles, and other benefit structures are widely used to contain health care spending by encouraging patients to consider the costs of health services before deciding to purchase them. Cost sharing helps address the overconsumption that may result from generous insurance coverage (a type of “moral hazard,” in economic terms).<sup>1</sup> However, it may also lead patients to reduce their use of high-value services.<sup>2</sup> Value-based insurance design (VBID) plans seek to avoid this problem by setting cost-sharing amounts in inverse relationship to the clinical benefit that an intervention offers.<sup>3</sup>

The peer-reviewed literature supports the ability of copay reductions to increase the use of essential medication and improve clinical outcomes.<sup>4–6</sup> As a result, VBID plans have been adopted by many employers and health plans throughout the United States.<sup>10</sup> In addition, the Affordable Care Act calls for the creation of guidelines to facilitate the broader use of VBID plans.

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The plans differ in a number of important ways. Some plans target members who meet specific clinical criteria; others reduce copays for all members. Some plans eliminate cost sharing; others only reduce it. Some plans concurrently offer disease management and wellness programs; others do not.

We sought to understand the influence of these and other plan characteristics on how VBID plans affect medication adherence. Based on our results, we identify best practices for the future implementation of VBID plans.

### Study Data And Methods

**SETTING AND PLAN CHARACTERISTICS** We identified VBID plans introduced by a large pharmacy benefit manager, CVS Caremark, on behalf of fifty-nine employer-based plan sponsors between 2007 and 2010. We classified plans according to whether or not they had certain characteristics.

# Value-Based Insurance Design

## “Clinically Nuanced, Fiscally Responsible”

- To date, most V-BID programs have focused on removing barriers to high-value services
- V-BID programs that encourage conversations about the use of low-value services are being implemented
  - Choosing Wisely
  - MedInsight Health Waste Calculator



# Value-Based Insurance Design: Key Initiatives

- Applying V-BID to Specialty Medications
- Incorporating V-BID in HSA-qualified HDHPs

Supporting Consumer Access to  
Specialty Medications Through  
Value-Based Insurance Design

A. Mark Fendrick, MD  
Jason Buxbaum, MHSA  
Kimberly Westrich, MA

April 2012  
EVIDENCE, EXAMPLES, AND INSIGHT ON VALUE-BASED  
INSURANCE DESIGN

## V-BID Center brief

### Value-Based Insurance Design: Contributions to Consumer Health in Consumer-Directed Health Plans<sup>1</sup>

A consumer-directed health plan (CDHP) is an insurance product that offers lower premiums in exchange for higher patient deductibles than traditional plans. People who use CDHPs are responsible for paying for most of their routine care. The goal of CDHPs is to make customers more cost-conscious about the care they use, theoretically saving money on foregone services and lowering prices for consumers. In 2010, 18 million people were enrolled in a CDHP; in the same year nearly half of all employers reported that they planned to offer a CDHP to their employees within five years.<sup>2</sup>

CDHPs have faced criticism because the higher deductibles may cause patients to use less care. Research shows that cost sharing is increased, and

deductibles in most CDHP plans.<sup>3</sup> V-BID is an innovative and widely implemented approach to providing health benefits that seeks to enhance patients' clinical outcomes and constrain health care cost growth. By reducing barriers to high-value, evidence-based services and providers (often through lower costs and other patient incentives) V-BID plans can achieve improved health outcomes at any level of health care expenditure. A V-BID waiver program would ensure that consumers are not deterred from receiving needed treatment (high-value care), while preserving disincentives to care without demonstrated effectiveness (low-value care), enhancing CDHPs while preserving their core value.

# Applying V-BID to Specialty Medications

- **Impose no more than modest cost-sharing on high-value services**
- **Reduce cost-sharing in accordance with patient- or disease-specific characteristics**
- **Relieve patients from high cost-sharing after failure on a different medication**
- **Use cost-sharing to encourage patients to select high-performing providers and settings**



# Barriers to V-BID in HSA-qualified HDHPs

- **HSA-HDHP fastest growing health insurance product**
  - Increasingly popular plan on health exchanges
- **Primary prevention deductible exempt**
- **IRS “safe harbor” specifically excludes services or benefits meant to treat “an existing illness, injury or condition” from deductible exempt status**
- **Multi-stakeholder initiative underway to create expanded safe harbor**





# Improving Care and Bending the Cost Curve

- The ultimate test of health reform will be whether it improves health and addresses rising costs
- V-BID should be part of the solution to reduce cost-related non-adherence and health care disparities

Mullainathan S. When a Co-Pay Gets in the Way of Health.  
The New York Times. 2013 Aug 10.

