



SCHOOL OF PUBLIC HEALTH

CENTER FOR VALUE-BASED INSURANCE DESIGN

UNIVERSITY OF MICHIGAN

# **Determining the Role for Value-Based Insurance Design in Healthy Michigan**

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# Value-Based Insurance Design in Healthy Michigan

- **Brief Overview of V-BID Concept**
- **V-BID in Healthy Michigan Legislation**
- **CMS Regulatory Guidance**
- **Massachusetts Legislative Example**
- **Case Studies**
- **Discussion**



# Value-Based Insurance Design in Healthy Michigan

- **Brief Overview of V-BID Concept**



# The Problem: "One Size Fits All" Cost Sharing

Cost sharing for medical services and providers are the same for...



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- + Strong evidence base
- + Enhance clinical outcomes
- + Increase efficiency

- Weak evidence base
- Minimal or no clinical benefit
- Increase inefficiency

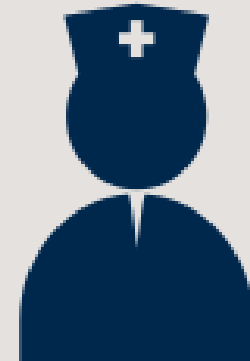
...despite evidence-based differences in value.

# **Value-Based Insurance Design in Healthy Michigan Patient Cost-sharing Negatively Affects Adherence**

- A growing body of evidence demonstrates that increased patient cost-sharing leads to decreases in non-essential and essential care which, in some cases, lead to greater overall costs**

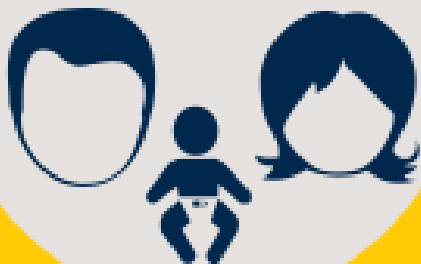
# A New Approach: Clinical Nuance

## 1. Services differ in clinical benefit produced

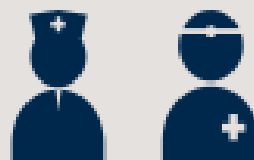


## 2. Clinical benefits from a specific service depend on:

Who  
receives it



Who  
provides it



Where  
it's provided



# The Solution: Clinically-Nuanced Cost Sharing

Low

Cost  Sharing

to encourage



High

Cost  Sharing

to discourage



# Patient Protection and Affordable Care Act V-BID Included

**“2713(c) Valued-based Insurance Design. –The Secretary may develop guidelines to permit a group health plan and a health insurance issuer offering group or individual health insurance coverage to utilize value-based insurance designs.”**





## **Sec 2713: Selected Preventive Services be Provided without Cost Sharing**

- **Receiving an A or B rating from the United States Preventive Services Taskforce**
- **Immunizations recommended by the Advisory Committee on Immunization Practices**
- **Preventive care and screenings supported by the Health Resources Administration (HRSA) for infants, children and adolescents**
- **Additional preventive care and screenings recommended by HRSA for women**

# Value Based Insurance Design: The Evidence

- **July 2013 *Health Affairs* Article:**
  - Systemic review of 13 studies of incentive-only programs
  - “Value-based insurance design was consistently associated with improved medication adherence.”
  - No significant increases in overall medical spending for patients *and* payers

**EXHIBIT 1**  
Descriptions Of Value-Based Insurance Design (VBID) Policies For Prescription Drugs

Policy (year)	Study authors	Drug class targeted	Pre-VBID plan design	Copay description	
CVS Caremark (2007)	Chang et al. (Note 8 in text)	Antidiabetics	3 tiers	Copay reductions for tier 1 and tier 2	5
Marriott (2005)	Chernew et al. (Notes 6 and 9 in text)	Antidiabetics, ACE inhibitors/ARBs, beta-blockers, statins, steroids	3 tiers	Eliminated for tier 1, tier 2 reduced to \$12.50, tier 3 reduced to \$22.50	37
Pitney Bowes (2007)	Choudhry et al. (Notes 10 and 11 in text) Choudhry et al. (Notes 10 and 11 in text)	Statins Clopidogrel	3 tiers 3 tiers	Eliminated for all statins	2.05
Novartis (2005)	Gibson et al. (Note 15 in text), Kelly et al. (Note 20 in text)	Antidiabetics, antihypertensives, bronchodilators	20% coinsurance for retail scripts, 10% coinsurance for mail-order scripts	10% coinsurance for retail scripts, 7.5% coinsurance for mail-order prescriptions	779 on
Florida Health Care Coalition (2006)	Gibson et al. (Note 14 in text)	Antidiabetics	10-35% coinsurance	10% coinsurance	25,784 bene
Blue Cross Blue Shield of North Carolina (2008)	Maciejewski et al. (Note 16 in text), Farley et al. (Note 12 in text)	Antidiabetics	10-35% coinsurance	10% coinsurance with disease management	9,624 e benef (Kelly
State of Colorado (2006)	Nair et al. (Note 17 in text)	Antidiabetics	3 tiers	Eliminated for tier 1 for program participants, reduced for tiers 2 and 3 for all beneficiaries	1,876 em benef (328 empl benefici
Blue Cross Blue	Rodin et al. (Note 18)	Antidiabetics,	3 tiers	All drugs and testing supplies reduced to tier 1	747,400 beneficia of particip employers
				Eliminated for tier 1,	589 state wo
					4,654 benefici



# The Results: Benefits for All Stakeholders

## Consumers



- Improves access to necessary services
- Enhances clinical outcomes
- Lowers out of pocket costs

## Payers



- Aligns with provider initiatives
- Promotes efficient expenditures
- Reduces wasteful spending

# V-BID: Implementation and Impact



✓ Broad multi-stakeholder endorsement

✓ Bipartisan political support

✓ Used by hundreds of public and private organizations

✓ Enhanced access to preventive care for 105 million Americans

**M** | **V-BID** improves quality & lowers cost

# Value-Based Insurance Design in Healthy Michigan

- **V-BID in Healthy Michigan Legislation**



# Beneficiary Incentives Based on V-BID Principles

Health plans permitted to:

- Reduce required contributions to an individual's health savings account if "healthy behaviors are being addressed, as based on uniform standards developed by DCH in consultation with health plans."
- Waive co-pays "to promote greater access to services that prevent the progression and complications related to chronic diseases."

*[Section 105D(1)(e)]*

Department of Community Health to "design and implement a co-pay structure that encourages the use of high-value services, while discouraging low-value services such as non-urgent Emergency Department utilization."

*[Section 105D(1)(f)]*

DCH to implement a pharmaceutical benefit that utilizes co-pays at appropriate levels allowable by CMS to encourage the use of high-value, low-cost prescriptions.

*[Section 105D(1)(5)]*

# Value-Based Insurance Design in Healthy Michigan

- **CMS Regulatory Guidance**

# CMS Regulatory Guidance

- **The Centers for Medicare and Medicaid Services (CMS) recently finalized rules (CMS-2334-F) giving state Medicaid programs greater flexibility to vary enrollee cost-sharing for drugs as well as certain outpatient, emergency department, and inpatient visits**



# **CMS Regulatory Guidance – Outpatient Services**

- **Medicaid programs are free to impose cost-sharing (within certain income-based boundaries) on select outpatient services while allowing other services to be provided without cost-sharing**
- **Plans may impose the maximum allowable cost-sharing for use of low-value services**
  - **Choosing Wisely**
  - **USPSTF Grade D recommendations**

# **CMS Regulatory Guidance – Outpatient Visits**

- **States may vary cost-sharing for a particular outpatient service in accordance with who provides the service and/or where the service is delivered**
- **This might be useful as plans identify high-performing providers or care settings**
  - **For example, a plan might wish to impose a copayment for clinician office visits, but eliminate cost-sharing for visits that take place at a Patient-Centered Medical Home**

# **CMS Regulatory Guidance – Clinical Targeting**

- **The final rule allows state Medicaid plans to target cost-sharing (within certain income-based boundaries) to specific groups of individuals based on clinical information (e.g., diagnosis, risk factors).**
- **CMS has recognized that there are compelling reasons for Medicaid programs to impose different levels of cost-sharing on different groups of enrollees for certain medical services**

# CMS Regulatory Guidance – Clinical Targeting

- **Targeting specific populations is key to clinical nuance**
- **Reducing cost-sharing for these services for all enrollees, regardless of clinical indication, can lead to overuse of services, wasted dollars, and the potential for harm**

# **CMS Regulatory Guidance – Prescription Drugs**

- **The rule provides states with the flexibility for differential cost-sharing on preferred (\$0-\$4) and non-preferred drugs (up to an \$8)**
- **The final rule retains the states' ability to differentiate preferred and non-preferred drugs through Preferred Drug Lists**
- **Under this model, preferred and non-preferred categories may be determined based on their clinical value, not solely on their acquisition cost**



# **CMS Regulatory Guidance – Emergency Care**

- **The new rule gives Medicaid plans the option to impose up to an \$8 copayment for non-emergency services**
- **Unlike other clinician visits and drugs, the evidence-based application of “clinical nuance” is less clear in the emergency setting**
- **Plans must ensure that increases in ED cost-sharing can be accurately applied only in non-emergent cases so that increased copayments do not lead enrollees to delay or forgo necessary care**



# Value-Based Insurance Design in Healthy Michigan

- **Massachusetts Legislative Example**



# Massachusetts V-BID Legislation (Active)

## The Commonwealth of Massachusetts

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PRESENTED BY:

***Carl M. Sciortino, Jr. and Patricia D. Jehlen***

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*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the passage of the accompanying:

An Act relative to keep people healthy by removing barriers to cost-effective care .

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# Massachusetts V-BID Legislation

Section 226 (a) The commissioner shall by regulation determine which medical services, treatments and prescription drugs shall be deemed high-value cost-effective services for the purposes of this section. The determination of high-value cost-effective services shall rely on the recommendations of the Barrier-Free Care Expert Panel established by subsection (c). Any service, treatment or prescription drug determined by the commissioner to be a high-value cost-effective service by regulation promulgated prior to July 1 of a year shall be deemed a high-value cost-effective service for the purposes of subsection (b) effective on January 1 of the following year. In determining medical services, treatments and prescription drugs to be deemed high-value cost-effective services, the commissioner may limit the effect of the determination to people with one or more specific diagnoses or risk factors for a disease or condition.



# Massachusetts V-BID Legislation

## Determining High-Value Services

- (1) out-patient or ambulatory services, including medications, lab tests, procedures, and office visits, generally offered in the primary care or medical home setting;
- (2) of clear benefit, strongly supported by clinical evidence to be cost-effective;
- (3) likely to reduce hospitalizations or emergency department visits, or reduce future exacerbations of illness progression, or improve quality of life;
- (4) relatively low cost when compared to the cost of an acute illness or incident prevented or delayed by the use of the service, treatment or drug; and
- (5) at low risk for overutilization.

In making recommendations, the panel may limit a recommended high-value cost-effective service as applicable only to patients with one or more specific diagnoses or risk factors



# Value-Based Insurance Design in Healthy Michigan

- **Case Studies**



# **Implementing V-BID in Medicaid: New Mexico**

- **In an effort to prompt individuals to accept greater accountability for their decisions, New Mexico Medicaid recipients will face higher co-pays for certain services**
- **Enrollees will also be offered incentives to earn points redeemable for gifts if they take certain steps for better health such as seeing a dentist, completing a prenatal care program, or managing chronic diseases**



# Implementing V-BID for State Employees: Connecticut State Employees Health Benefit Plan

- **Participating employees receive a reprieve from higher premiums if they commit to:**
  - Yearly physicals, age-appropriate screenings/preventive care, two free dental cleanings
  - If employees have one of five chronic conditions, they must participate in disease management programs (which include free office visits and lower drug co-pays)
- **Early results:**
  - 99% of employees enrolled and 99% compliant
  - Decrease in ER usage and specialty care
  - Increase in primary care visits
  - Increase in chronic disease medication adherence



# Implementing V-BID in Medicaid: Improving the Health of Newborns in South Carolina

- The *Choosing Wisely* initiative discourages elective, non-medically indicated inductions of labor or Cesarean deliveries before 39 weeks
- The South Carolina Department of Health & Human Services and Blue Cross/Blue Shield of SC announced they would no longer reimburse hospitals or physicians for these elective procedures
- As a result of a commitment from all 43 birthing hospitals in South Carolina to end the practice, non-medical inductions prior to 39 weeks have been reduced by half in the past year





# Aligning “Supply-Side” and “Demand-Side” Incentives

## BlueShield of California’s “Blue Groove” Plan

- **Combines wellness programs, advanced member engagement, Value-Based Insurance Design, and high-performing providers**
- **Qualify for lower co-payments only if you have one or more conditions and use a high-value provider:**
  - End-stage renal disease
  - Congestive Heart failure
  - Coronary artery disease
  - Cancer
  - Diabetes
  - Hypertension
  - Osteoarthritis
- **Aligns clinical goals of supply-side (ACO) and demand-side (V-BID) initiatives**



# Implementing V-BID in Medicare: V-BID Included in “Better Care, Lower Cost Act of 2014

“(D) CHANGES IN COVERAGE.—The Secretary, in consultation with experts in the field, shall establish a process for qualified BCPs to submit value-based Medicare coverage changes that encourage and incentivize the use of evidence-based practices that will drive better outcomes while ensuring patient protections and access are maintained.



# Value-Based Insurance Design in Healthy Michigan

- **Discussion**



# **Value-Based Insurance Design in Health Michigan: “Clinically Nuanced, Fiscally Responsible”**

- If V-BID principles are used to set enrollee cost- sharing levels, Medicaid programs can improve quality of care, remove waste, foster personal accountability, and mitigate the legitimate concern that non-nuanced cost-sharing may lead individuals to forgo clinically important care**

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