



SCHOOL OF PUBLIC HEALTH

CENTER FOR VALUE-BASED INSURANCE DESIGN

UNIVERSITY OF MICHIGAN

**Value-Based Insurance Design:
Using “Smarter” Cost-sharing to Align Consumer
Incentives with Alternative Payment Models**

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**University of Michigan Center for
Value-Based Insurance Design**

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#VBID



Getting to Health Care Value

Shifting the discussion from “How much” to “How well”

- **Innovations to prevent and treat disease have led to impressive reductions in morbidity and mortality**
- **Regardless of these advances, cost growth is the principle focus of health care reform discussions**
- **Despite unequivocal evidence of clinical benefit, substantial underutilization of high-value services persists across the entire spectrum of clinical care**
- **Attention should turn from *how much* to *how well* we spend our health care dollars**

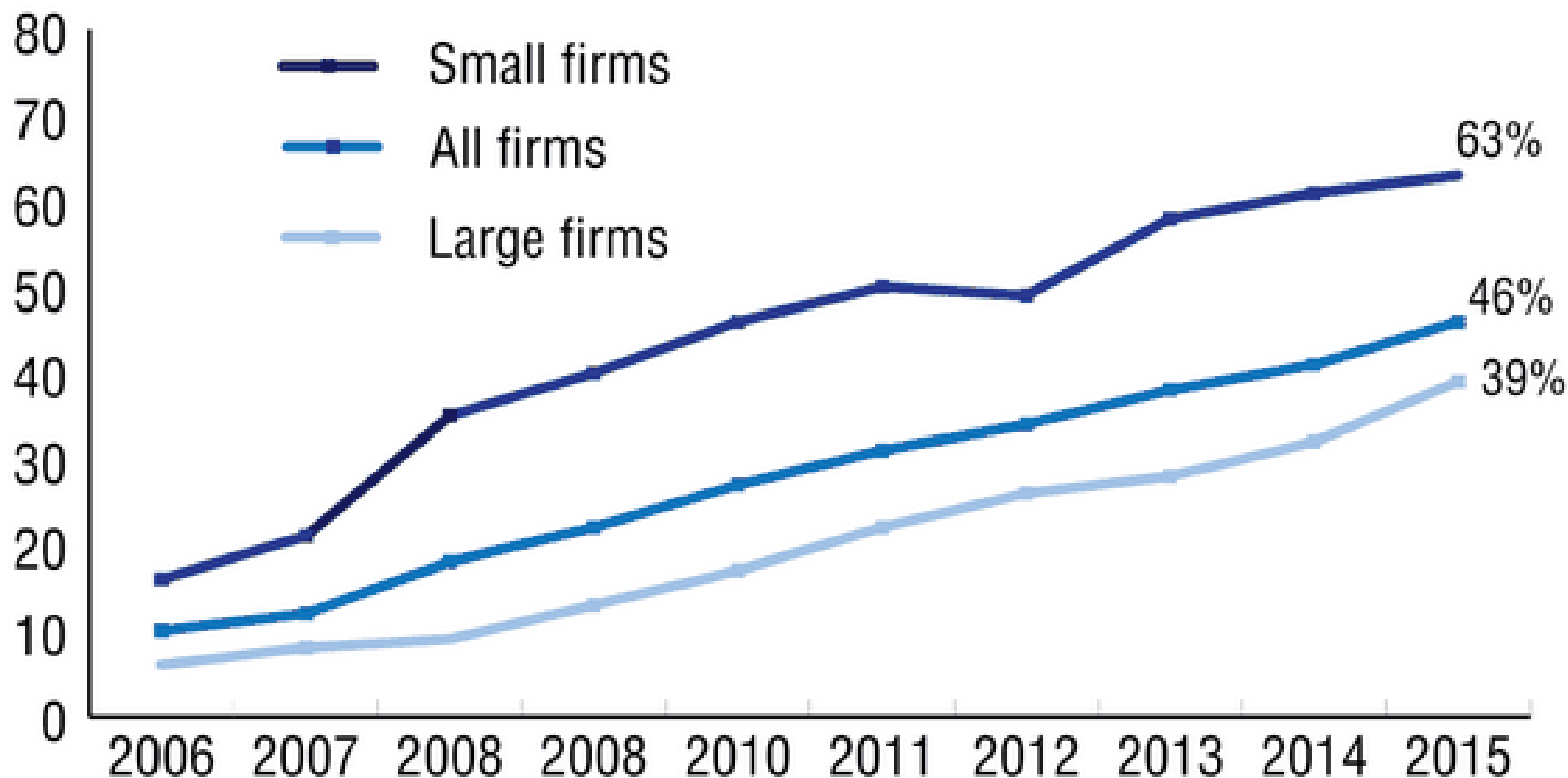
Getting to Health Care Value

Shifting the discussion from “How much” to “How well”

- **Moving from a volume-driven to value-based system requires a change in both how we pay for care and how we engage consumers to seek care**
- **Much of the policy focus is on the importance of reforming care delivery and payment policies**
- **We also much bring attention to how we can alter **consumer behavior** to bring about a more effective and efficient system**
- **Consumer cost sharing is a common and important policy lever**

Deductibles on the rise

Percentage of covered workers with an annual deductible of \$1,000 or more for single coverage



Source: Kaiser Family Foundation and Health Research and Educational Trust

National Attention is Being Paid to Cost Sharing in Healthy Michigan Plan

- **Outside of Michigan, cost sharing is implemented in a “one size fits all way” that fails to acknowledge the differences in clinical value among medical interventions**
- **When *low* cost-sharing is applied to all services, this can lead to overuse or misuse of services that are harmful or provide little clinical value**
- **However, a growing body of evidence concludes that *increases* in cost-sharing leads to a reduction in the use of essential services, worsens health disparities, and in some cases leads to greater overall costs**

Pathway to Better Health and Lower Costs Inspiration

“I can’t believe you had to spend a million dollars to show that if you make people pay more for something, they will buy less of it.”

Barbara Fendrick (my mother)

Impact of Cost-Sharing on Health Care Disparities

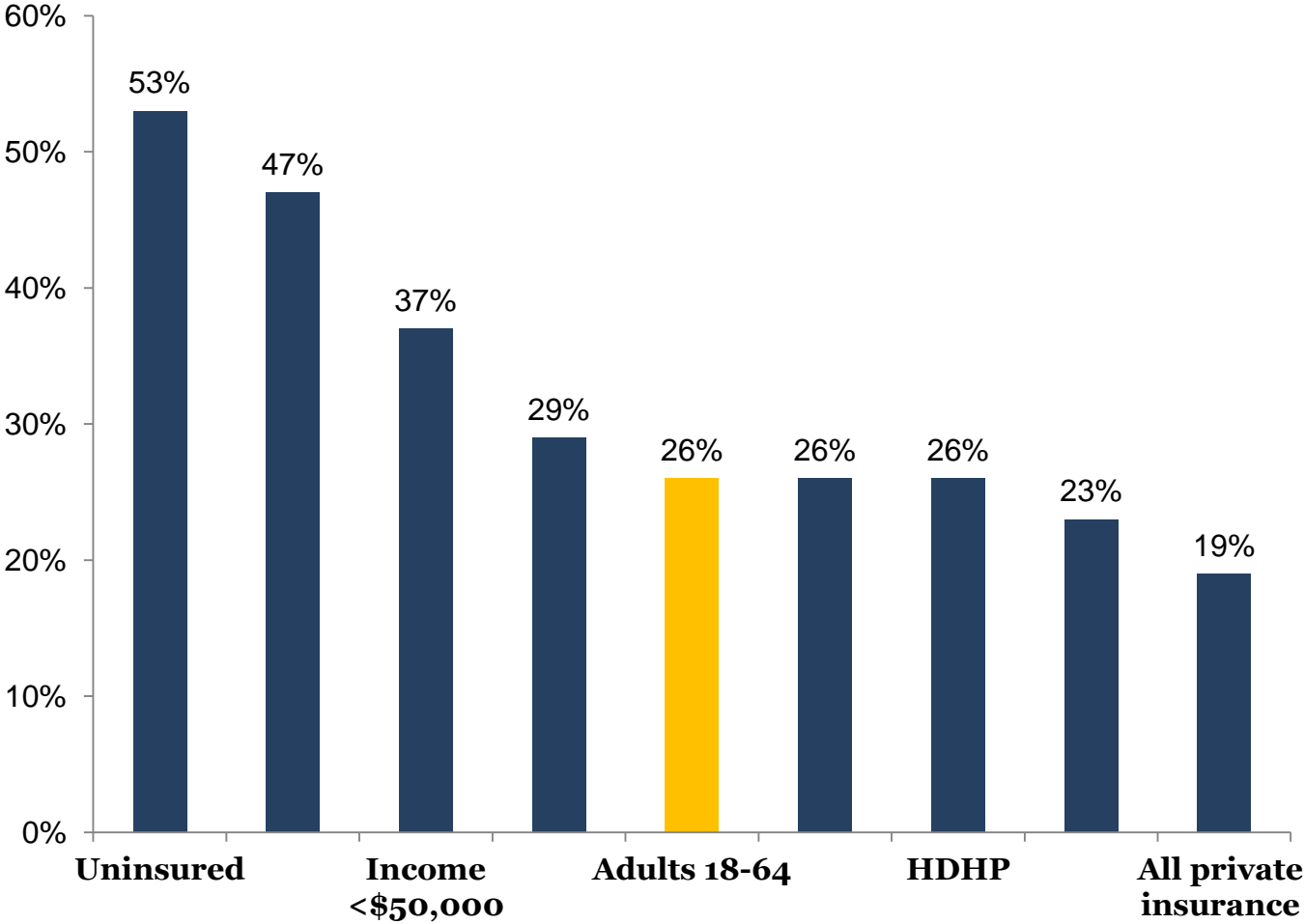
Effects of Increased Patient Cost Sharing on Socioeconomic Disparities in Health Care

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- **Rising copayments worsen disparities and adversely affect health, particularly among economically vulnerable individuals and those with chronic conditions**

Americans Reporting Problems Paying Medical Bills in Past Year



Source: Kaiser Family Foundation/New York Times Medical Bills Survey



Getting to Health Care Value

Consumer Solutions Needed to Enhance Efficiency

- **While important, the provision of accurate price and quality data does not address appropriateness of care nor substantially impact consumer behavior**
- **Additional solutions are necessary to better allocate health expenditures on the clinical benefit – not only the price or profitability – of services**
- **There is a need for a **smarter** cost-sharing approach that encourages consumers to use more high value services and providers, but discourages the use of low value ones**

Getting to Health Care Value Smarter Cost-Sharing

- It is counter-intuitive to impose high levels of cost-sharing on those services that are identified as health plan quality measures
- Thus, instead of imposing blunt, price-driven cost-sharing increases on **all** services, consider high cost sharing on **only those services that do not make Michiganders healthier**

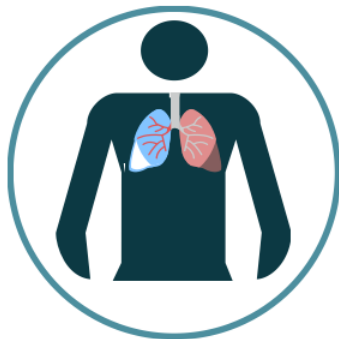
Understanding CLINICAL NUANCE

#1

Clinical Services Differ
in the Benefit Produced



Office
Visits



Diagnostic
Tests



Prescription
Drugs

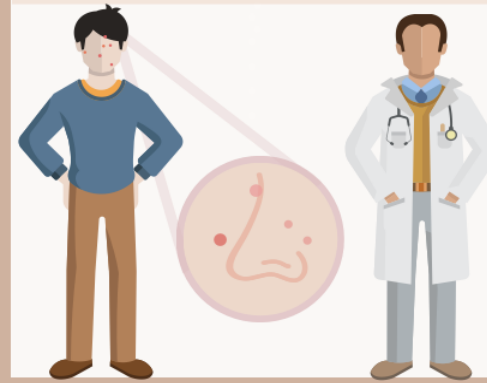
Despite these differences in clinical value,
consumer out-of-pocket costs are the same
for every clinician visit within a network...



Cardiologist
Post Heart-Attack



Dermatologist
Mild Acne



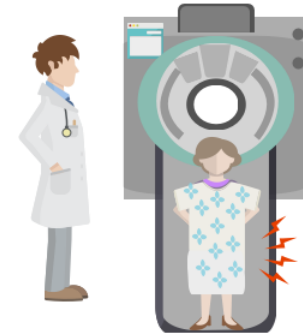
...for all diagnostic tests...



**Blood Sugar
Monitoring**



**CT Imaging
for Back Pain**



Consumer out-of-pocket costs are the same for all drugs within a formulary tier



Statins



Anti-Depressants

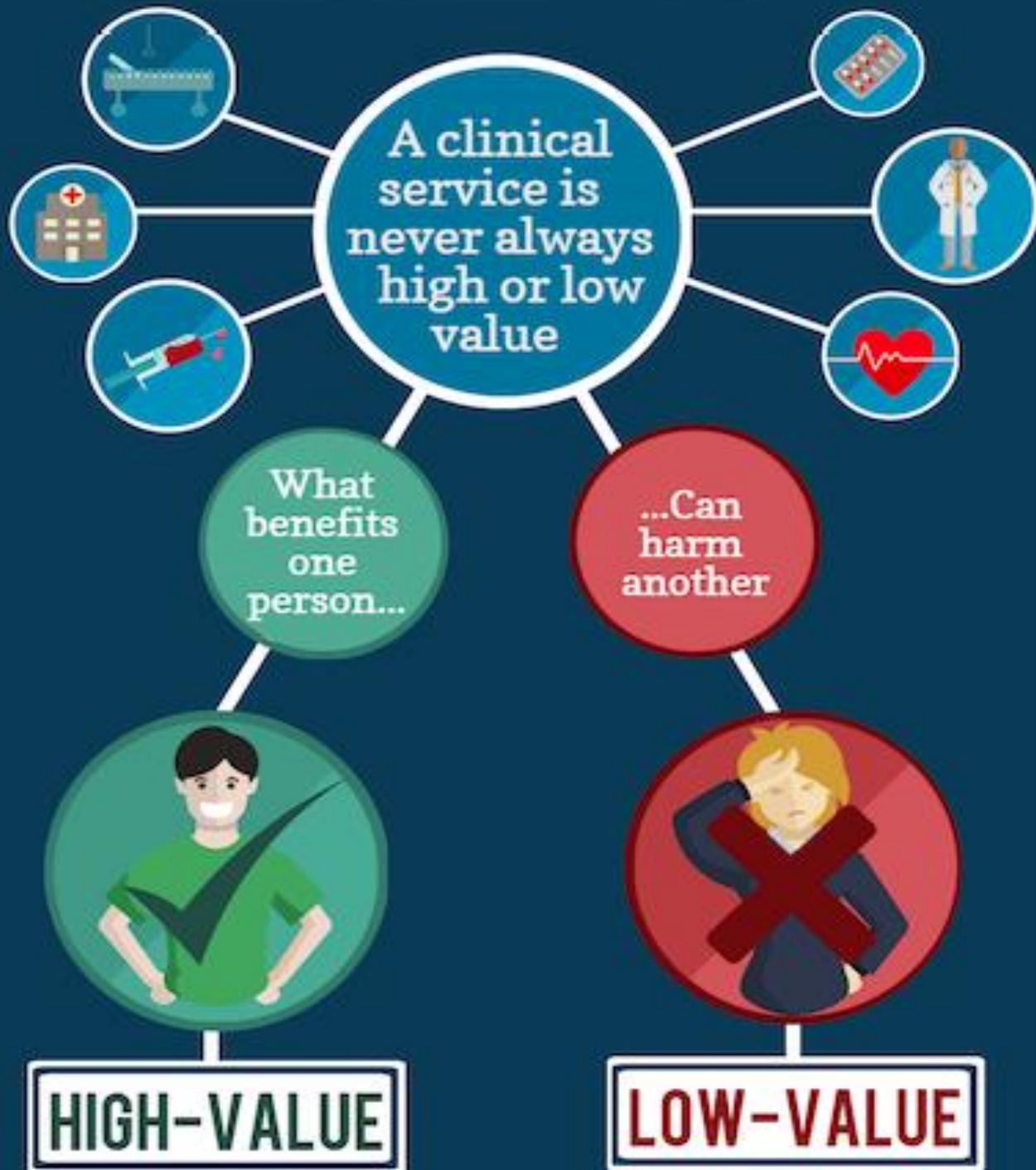


Toenail Fungus Rx



Heartburn Treatment





#2

The Clinical Benefit Derived From a Service Depends On...



Who
receives it



Who
provides it



Where
it's provided

Clinical benefit depends on **who** receives it

Screening for Colorectal Cancer



Screening Recipients

First-degree relative of colon cancer sufferer



Exceptional Value

Average risk 50 year old



High Value

30 year old with no family history of colon cancer



Low Value

who provides it...



High Performance



Poor Performance



Clinical benefit depends on **where** care is provided



Ambulatory Care Center



\$

Hospital



\$\$\$

Implementing Clinical Nuance

Value-Based Insurance Design

Sets cost-sharing to encourage greater utilization of high-value services and providers and discourage use of low-value care

- **Successfully implemented by hundreds of public and private payers**



THE WALL STREET JOURNAL
ONLINE

June 16, 2004

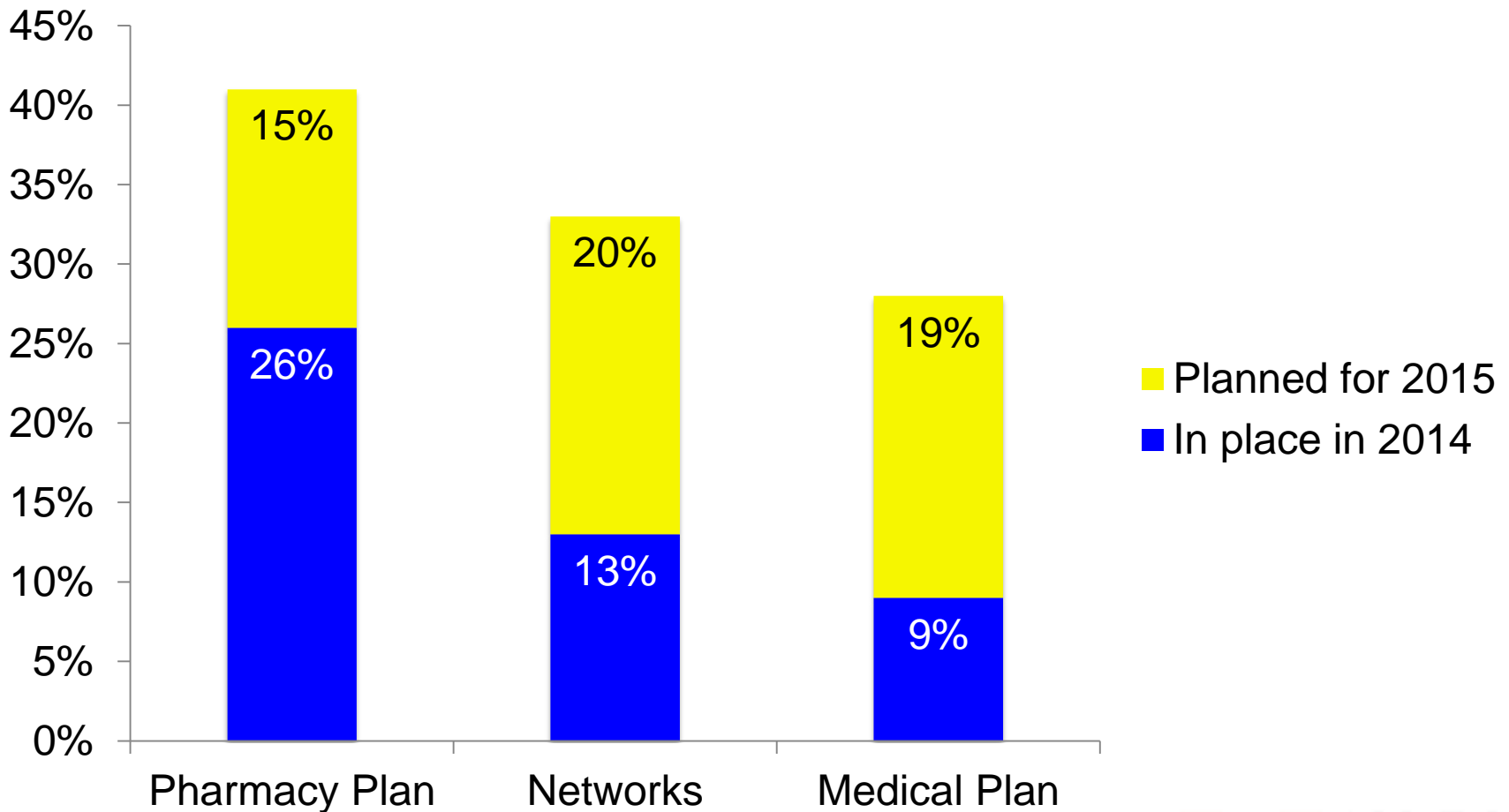
FOLLOW THE MONEY

**From 'One Size Fits All'
To Tailored Co-Payments**

June 16, 2004

University of Michigan researchers say a patient drug should depend on how much he or she will pay. The move that would likely lower costs

V-BID Momentum Continues



Source: 19th Annual Towers Watson/National Business Group on Health Employer Survey



V-BID: Who Benefits and How?



CONSUMERS



Improves access

Lowers out-of-pocket costs



PAYERS



Promotes efficient expenditures

Reduces wasteful spending



PROVIDERS



Enhances patient-centered outcomes

Aligns with provider initiatives



Putting Innovation into Action

Broad Multi-Stakeholder Support

- **HHS**
- **CBO**
- **SEIU**
- **MedPAC**
- **Brookings Institution**
- **The Commonwealth Fund**
- **NBCH**
- **PCPCC**
- **Families USA**
- **AHIP**
- **AARP**
- **National Governor's Assoc.**
- **US Chamber of Commerce**
- **Bipartisan Policy Center**
- **Kaiser Family Foundation**
- **NBGH**
- **National Coalition on Health Care**
- **Urban Institute**
- **RWJF**
- **IOM**
- **PhRMA**

Putting Innovation into Action: Translating Research into Policy

- **Patient Protection and Affordable Care Act**
- Medicare
- HSA-qualified HDHPs
- High Cost Drugs
- State Health Reform

ACA Sec 2713: Selected Preventive Services be Provided without Cost-Sharing

- **Receiving an A or B rating from the United States Preventive Services Taskforce (USPSTF)**
- **Immunizations recommended by the Advisory Committee on Immunization Practices (ACIP)**
- **Preventive care and screenings supported by the Health Resources and Services Administration (HRSA)**

Over 137 million Americans have received expanded coverage of preventive services; over **76 million** have accessed preventive services without cost-sharing

Putting Innovation into Action: Translating Research into Policy

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- **Medicare**
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Translating Research into Policy: Implementing V-BID in Medicare

Why not lower cost-sharing on high-value services?



The anti-discrimination clause of the Social Security Act does not allow clinically nuanced consumer cost-sharing.

"providers may not deny, limit, or condition the coverage or provision of benefits"

H.R.2570/S.1396: Bipartisan “Strengthening Medicare Advantage Through Innovation and Transparency”

- **Directs HHS to establish a V-BID demonstration for MA beneficiaries with chronic conditions**
- **Passed US House with strong bipartisan support in June 2015**

HR 2570: Strengthening Medicare Advantage Through Innovation and Transparency

114TH CONGRESS
1ST SESSION

H. R. 2570

IN THE SENATE OF THE UNITED STATES

JUNE 18, 2015

Received; read twice and referred to the Committee on Finance

AN ACT

To amend title XVIII of the Social Security Act with respect to the treatment of patient encounters in ambulatory surgical centers in determining meaningful EHR use, establish a demonstration program requiring the utilization of Value-Based Insurance Design to demonstrate that reducing the copayments or coinsurance charged to Medicare beneficiaries for selected high-value prescription medications and clinical services can increase their utilization and ultimately improve clinical outcomes and lower health care expenditures, and for other purposes.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the “Strengthening Medicare Advantage through Innovation and Transparency for Seniors Act of 2015”.

SEC. 2. TREATMENT OF PATIENT ENCOUNTERS IN AMBULATORY SURGICAL CENTERS IN DETERMINING MEANINGFUL EHR USE.



CMS Announces Medicare Advantage Value-Based Insurance Design Model Test

A 5-year demonstration program will test the utility of structuring consumer cost-sharing and other health plan design elements to encourage patients to use high-value clinical services and providers.



*Red denotes states included in V-BID model test

Putting Innovation into Action: Translating Research into Policy

- Patient Protection and Affordable Care Act
- Medicare
- **HSA-qualified HDHPs**
- High Cost Drugs
- State Health Reform

HSA-HDHP enrollment and out-of-pocket expenses continue to grow



http://www.ahipcoverage.com/wp-content/uploads/2013/06/HSAinfographic_V9_FV.jpg

Maximum Out-of-pocket expense 2006 to 2014

individual: \$5,000 to \$6,350

family: \$10,000 to \$12,700

<http://kff.org/report-section/ehbs-2014-section-eight-high-deductible-health-plans-with-savings-option/>

<http://www.irs.gov/pub/irs-drop/n-04-2.pdf>

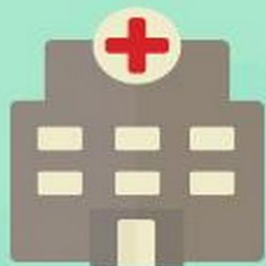
***IRS Safe Harbor Guidance allows zero
consumer cost-sharing for specific
preventive services***

INCLUDING:

- ✓ periodic health evaluations/screenings
- ✓ routine prenatal and well-child care
- ✓ child and adult immunizations
- ✓ tobacco cessation programs
- ✓ obesity weight-loss programs

www.irs.gov/pub/irs-drop/n-04-23.pdf

However, IRS guidance requires that services used to treat
"existing illness, injury or conditions"
are not covered until the minimum deductible is met



office visits



diagnostic tests



drugs

As HSA-HDHP enrollees with existing conditions are required to pay out-of-pocket for necessary services, they utilize less care, potentially resulting in poorer health outcomes and higher costs

Potential Solution:

High Value Health Plan

Flexibility to expand IRS
"Safe Harbor" to allow
coverage of additional
evidence-based services
prior to meeting
the plan deductible



H.R. 5652: "Access to Better Care" Act

114TH CONGRESS
2^D SESSION

H. R. _____

To amend the Internal Revenue Code of 1986 to provide for coverage by high deductible health plans of medical management of a chronic disease without deductible.

IN THE HOUSE OF REPRESENTATIVES

Mrs. BLACK (for herself and Mr. BLUMENAUER) introduced the following bill; which was referred to the Committee on _____

Bipartisan legislation amends IRS Code to allow HDHPs the flexibility to provide coverage for services that manage chronic disease prior to meeting the plan deductible.

Putting Innovation into Action: Translating Research into Policy

- Patient Protection and Affordable Care Act
- Medicare
- HSA-qualified HDHPs
- **High Cost Drugs**
- State Health Reform

Motivation for "Dynamic" Benefit Design

- The natural history of chronic conditions often necessitate multiple therapies to achieve desired clinical outcomes
- Health plans frequently require certain steps be performed before access to additional therapies
- Increasing out-of-pocket costs for alternative therapies may prevent consumers from accessing recommended treatment

RIGHT DRUG. RIGHT PERSON. RIGHT TIME. RIGHT PRICE.

REWARD THE GOOD SOLDIER



[VIEW NEW WHITEBOARD VIDEO »](#)

RIGHT DRUG. RIGHT PERSON. RIGHT TIME. RIGHT PRICE.

A benefit design that lowers consumer cost-sharing for those who diligently follow the required steps for their condition, but require an alternative option

*Reward the Good Soldier*TM

A Dynamic Approach to Consumer Cost-sharing

- ✓ Commitment to established policies that encourage lower cost, first-line therapies
- ✓ Acknowledgment that clinical scenarios may require multiple treatment options
- ✓ Reduces cost-related non-adherence
- ✓ Enhances access to effective therapies when clinically appropriate

RIGHT DRUG. RIGHT PERSON. RIGHT TIME. RIGHT PRICE.

M | V-BID

Putting Innovation into Action: Translating Research into Policy

- Patient Protection and Affordable Care Act
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- HSA-qualified HDHPs
- High Cost Drugs
- **State Health Reform**

Getting to Health Care Value

V-BID Role in State Health Reform

- **Medicaid – Healthy Michigan Plan**
- **State Exchanges – Encourage V-BID (CA, MD)**
- **State Innovation Models – NY, PA, CT, VA**
- **State Employee Benefit Plans**



V-BID Principles Included in the Healthy Michigan Plan

- **105d.1e: Copayments may be waived by the contracted health plan if the desired outcome is to promote greater access to services that prevent the progression and complications related to chronic disease**
- **105d.1f: Design and implement a copay structure that encourages the use of high value services, while discouraging low-value services such as non-urgent Emergency Department utilization**
- **105D5: Implement a pharmaceutical benefit that utilizes copays at appropriate levels allowable by CMS to encourage the use of high-value, low cost prescriptions**

V-BID Principles Included in the Healthy Michigan Plan

March 15, 2016. Plans will submit a narrative description of how they encourage the use of high-value services and discourage the use of low-value services. This may include a copay structure that:

- Eliminates copays for services and prescriptions related to chronic conditions**
- Increases copays for non-emergent use of the emergency department**

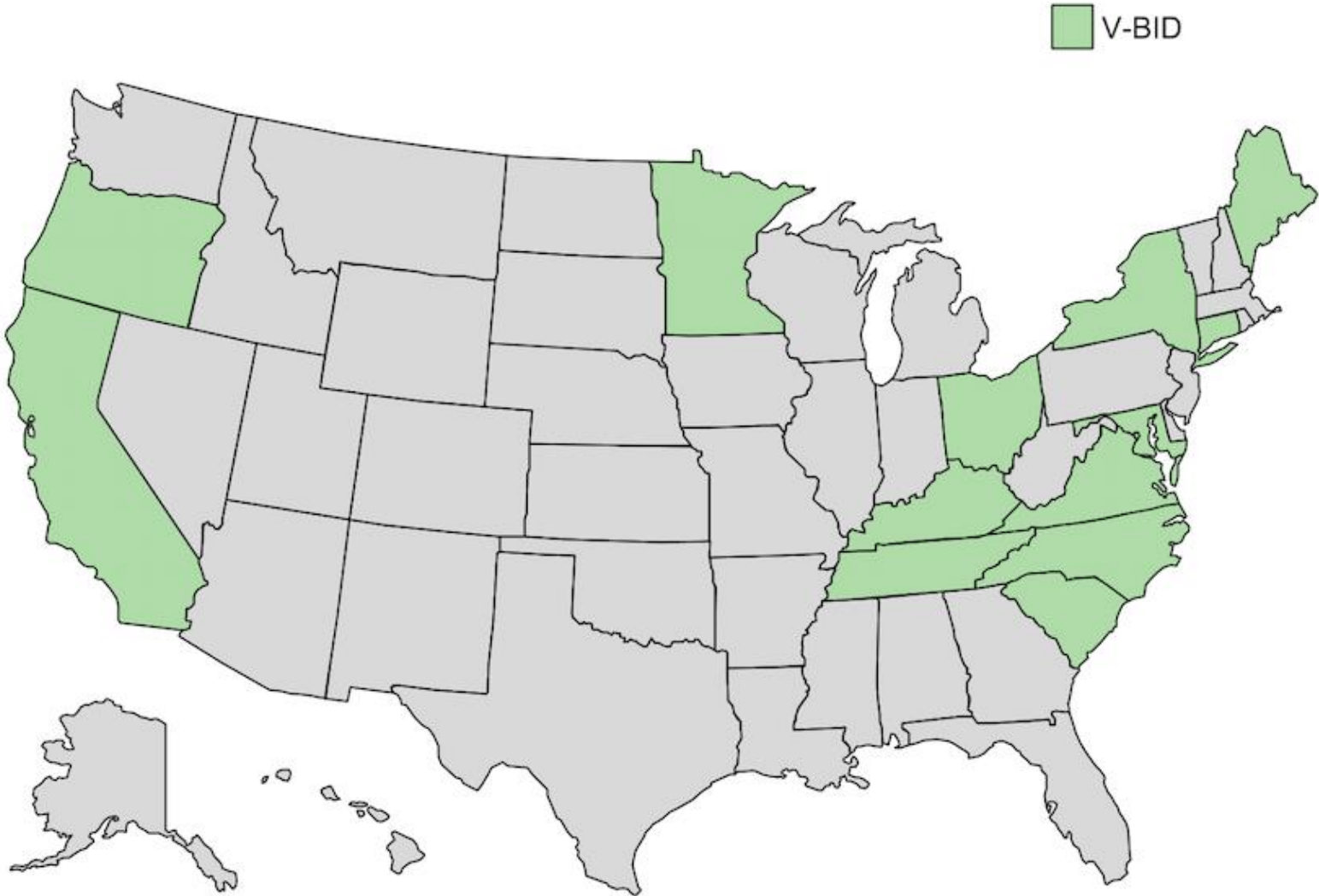
Getting to Health Care Value - What's Your State's Path? V-BID Role in State Health Reform

- **Medicaid – Healthy Michigan Plan**
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Value-Based Insurance Design

Growing Role in State Employee Plans

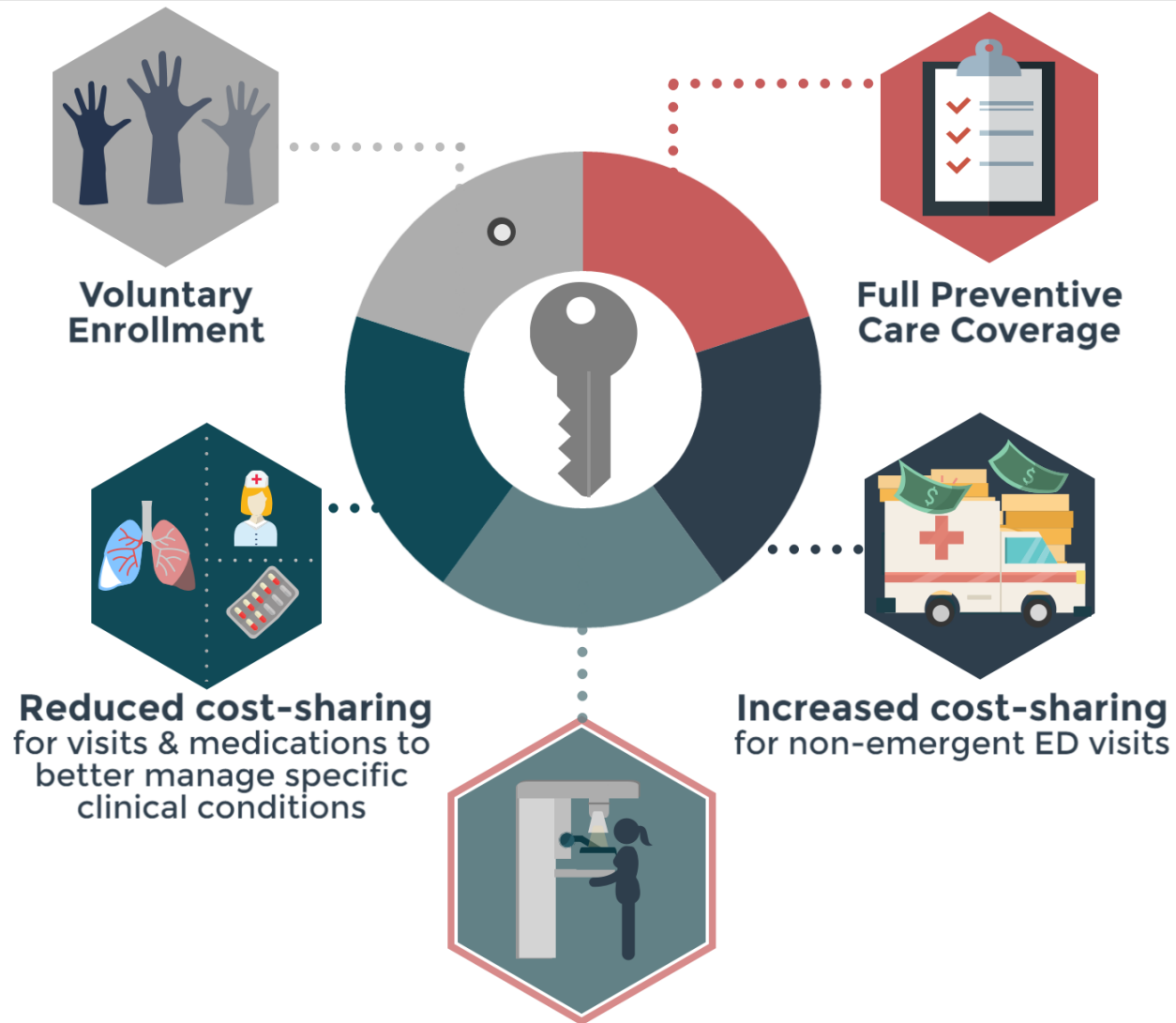


By Richard A. Hirth, Elizabeth Q. Cliff, Teresa B. Gibson, M. Richard McKellar, and A. Mark Fendrick

Connecticut's Value-Based Insurance Plan Increased The Use Of Targeted Services And Medication Adherence

Key Features of the HEP

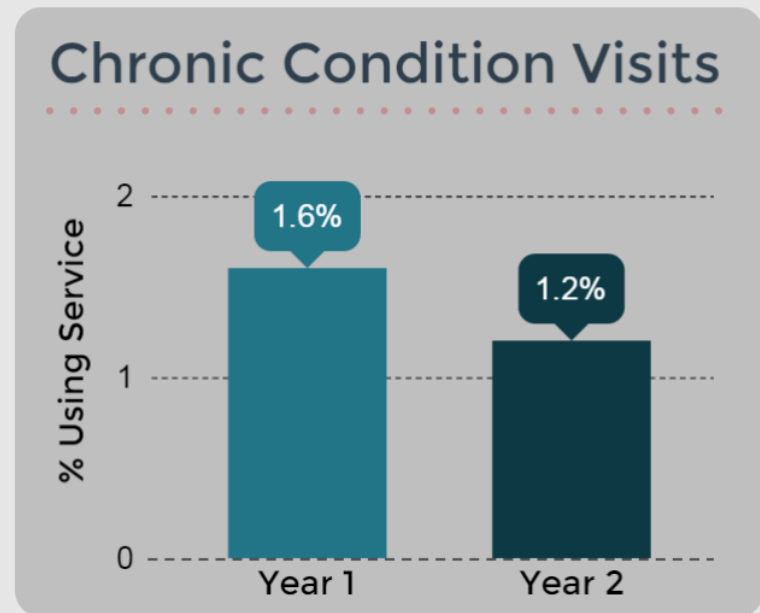
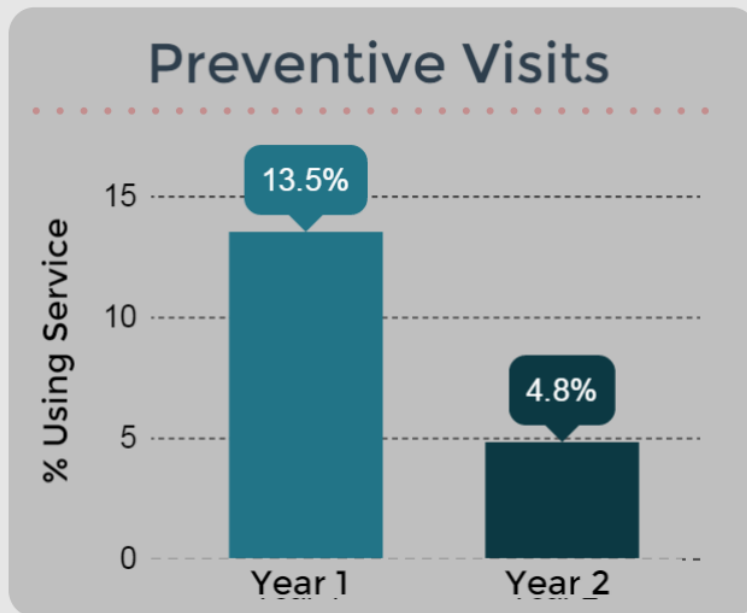
Align out-of-pocket costs with healthy behaviors



Participatory Requirement:
to maintain enrollment, members must complete age-appropriate preventive care & recommended chronic disease services

HEP Impact: 2 Year Results

[1] Office Visit Increases

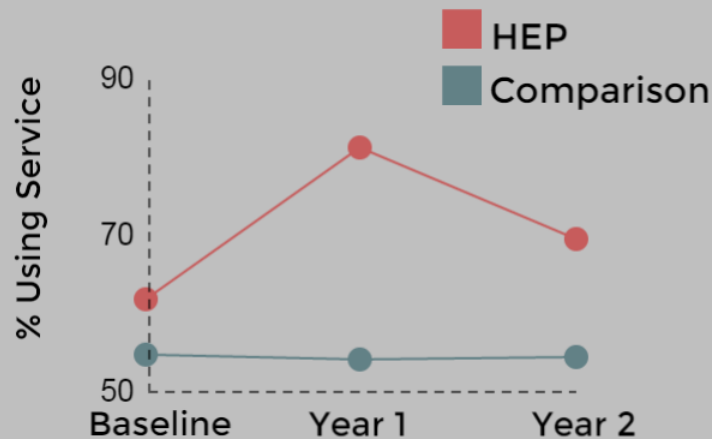


Relative change for HEP members compared to enrollees in control states

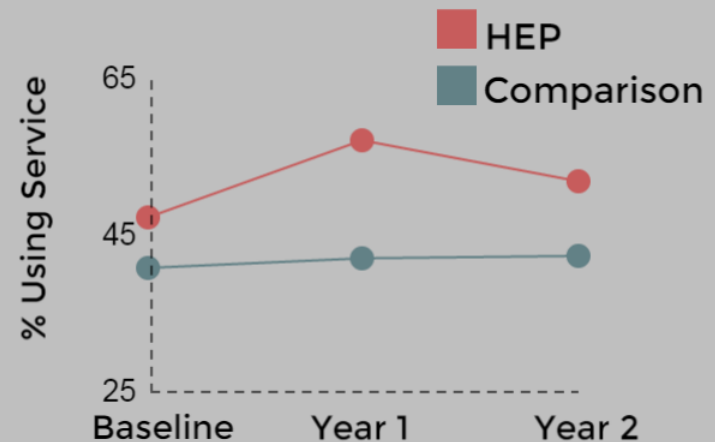
HEP Impact: 2 Year Results

[2] Preventive Care Utilization

Lipid Screening

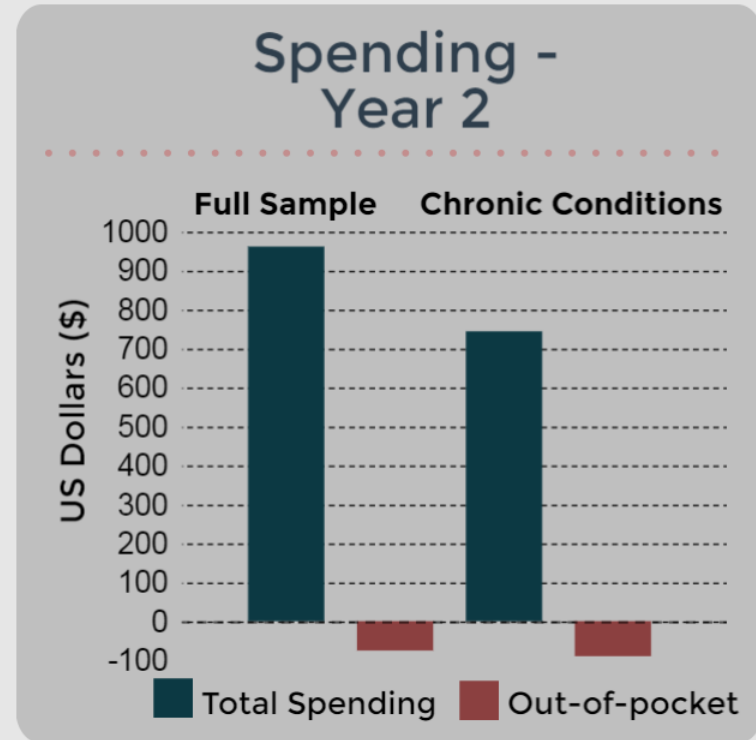
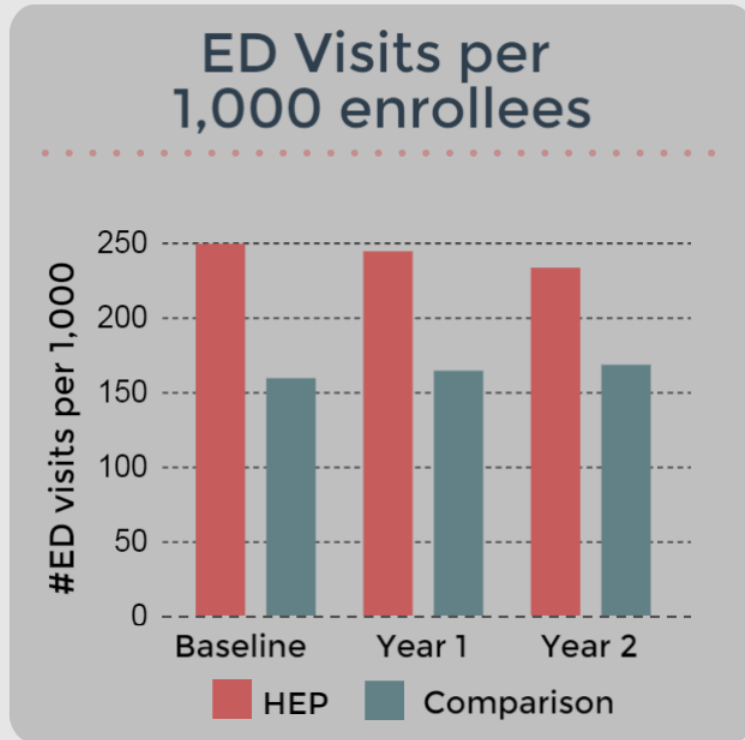


Mammography



HEP Impact: 2 Year Results

[3] Resource Use



Health Affairs. 2016;35(4):637-46.

Our Health Care Spending

TOTAL

Hospitals,
Clinical Services,
Insurance,
Equipment,
Drugs

\$2.6 TRILLION

\$765 BILLION

\$340 BILLION

WASTE

Excess
Administration,
Fraud, & Low-
Value Care

LOW-VALUE CARE

We spend \$340 billion a year on services that don't make us healthier. These services are unnecessary, inefficient, or both.

Identifying and Removing Waste

- **Key stakeholders—including a large number of medical professional societies—agree that discouraging consumers from using specific low-value services must be part of the strategy**
- **Unlike delay for cost offsets from improved quality, savings from waste elimination are **immediate and substantial****

Removing Waste

Health Waste Calculator

Software tool designed to identify wasteful medical spending:

- **U.S. Preventive Services Task Force**
- **Choosing Wisely**

Underlying algorithms process claims, billing or EMR data to identify waste

Defines services with a degree of appropriateness of care

- **Necessary**
- **Likely to be wasteful**
- **Wasteful**

Removing Waste

Health Waste Calculator – Sample Results Large Payer

20%

of members
exposed to 1+
wasteful service

2.4%

or \$11.94 PMPM
wasted

Removing Low Value Care: Sample Results Large Payer - Top 5 Measures

| Measure | Total Services Measured | Waste Index (%) | Unnecessary Services (#) | Unnecessary Spending (\$) |
|---|-------------------------|-----------------|--------------------------|---------------------------|
| Baseline laboratory studies in patients without systemic disease undergoing low-risk surgery | 571,600 | 79% | 453,447 | \$184,781,018 |
| Stress cardiac or advanced non-invasive imaging in the initial evaluation of patients w/o symptoms | 219,878 | 13% | 27,817 | \$185,997,938 |
| Annual electrocardiograms (EKGs) or other cardiac screening for low-risk patients without symptoms. | 2,268,194 | 6% | 147,423 | \$60,499,385 |
| Routine annual cervical cytology screening (Pap tests) in women 21–65 years of age | 199,865 | 81% | 161,539 | \$37,558,706 |
| PSA-based screening for prostate cancer in all men regardless of age. | 313,011 | 42% | 132,793 | \$31,501,675 |

Aligning Payer and Consumer Incentives: As Easy as Peanut Butter and Jelly

Many “supply side” initiatives are restructuring provider incentives to move from volume to value:

- **Medical Homes**
- **Accountable Care**
- **Bundled Payments**
- **Reference Pricing**
- **Global Budgets**
- **High Performing Networks**
- **Health Information Technology**

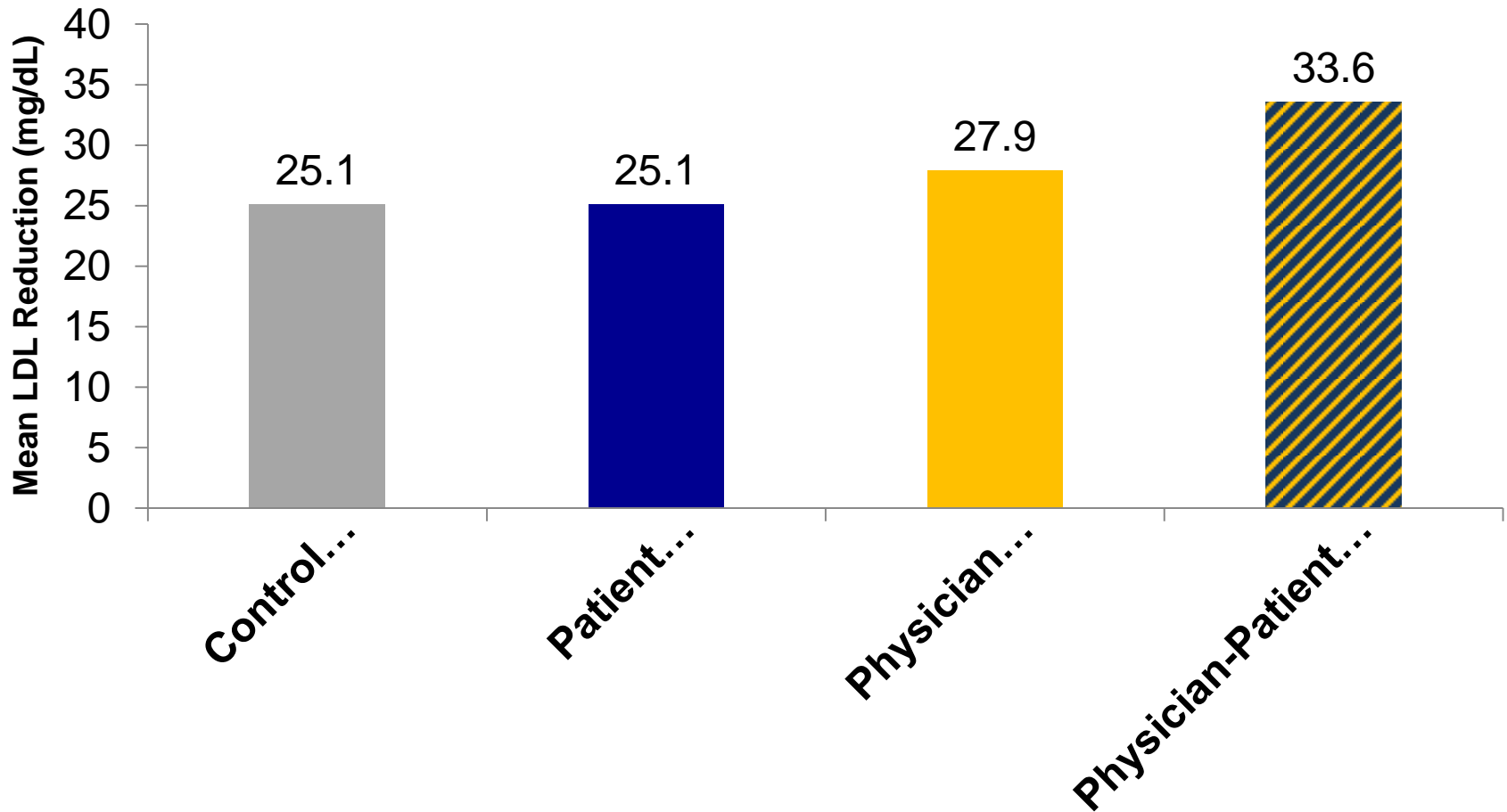


Aligning Payer and Consumer Incentives: As Easy as Peanut Butter and Jelly

Unfortunately, some “demand-side” initiatives – including consumer cost sharing - discourage consumers from pursuing the “Triple Aim”



Impact of Aligning Physicians and Patients: Financial Incentives to Lower Cholesterol



Source: *JAMA*. 2015;314(18):1926-1935



Aligning Payer and Consumer Incentives: As Easy as PB & J

The alignment of clinically nuanced, provider-facing and consumer engagement initiatives is a necessary and critical step to improve quality of care, enhance patient experience, and contain cost growth



Discussion

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