



SCHOOL OF PUBLIC HEALTH

CENTER FOR VALUE-BASED INSURANCE DESIGN

UNIVERSITY OF MICHIGAN

Determining the Role for Value-Based Insurance Design in Healthy Michigan

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Value-Based Insurance Design in Healthy Michigan

- **Brief Overview of V-BID Concept**
- **V-BID in Healthy Michigan Legislation**
- **CMS Regulatory Guidance**
- **Massachusetts Legislative Example**
- **Case Studies**
- **Discussion**



Value-Based Insurance Design in Healthy Michigan

- **Brief Overview of V-BID Concept**



The Problem: "One Size Fits All" Cost Sharing

Cost sharing for medical services and providers are the same for...



- + Strong evidence base
- + Enhance clinical outcomes
- + Increase efficiency

&



- Weak evidence base
- Minimal or no clinical benefit
- Increase inefficiency

...despite evidence-based differences in value.

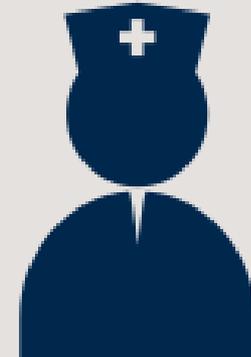
Value-Based Insurance Design in Healthy Michigan Patient Cost-sharing Negatively Affects Adherence

- **A growing body of evidence demonstrates that increased patient cost-sharing leads to decreases in non-essential and essential care which, in some cases, lead to greater overall costs**



A New Approach: Clinical Nuance

1. Services differ in clinical benefit produced

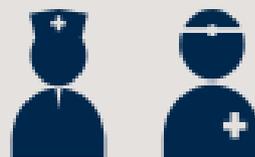


2. Clinical benefits from a specific service depend on:

Who
receives it



Who
provides it



Where
it's provided



The Solution: Clinically-Nuanced Cost Sharing

Low

Cost  Sharing

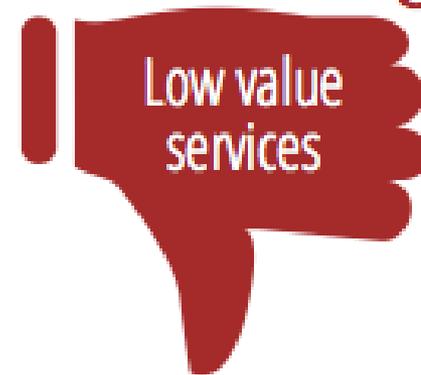
to encourage



High

Cost  Sharing

to discourage



Patient Protection and Affordable Care Act V-BID Included

“2713(c) Valued-based Insurance Design. –The Secretary may develop guidelines to permit a group health plan and a health insurance issuer offering group or individual health insurance coverage to utilize value-based insurance designs.”



Sec 2713: Selected Preventive Services be Provided without Cost Sharing

- **Receiving an A or B rating from the United States Preventive Services Taskforce**
- **Immunizations recommended by the Advisory Committee on Immunization Practices**
- **Preventive care and screenings supported by the Health Resources Administration (HRSA) for infants, children and adolescents**
- **Additional preventive care and screenings recommended by HRSA for women**

Value Based Insurance Design: The Evidence

- **July 2013 *Health Affairs* Article:**
 - Systemic review of 13 studies of incentive-only programs
 - “Value-based insurance design was consistently associated with improved medication adherence.”
 - No significant increases in overall medical spending for patients *and* payers

EXHIBIT 1
Descriptions Of Value-Based Insurance Design (VBID) Policies For Prescription Drugs

Policy (year)	Study authors	Drug class targeted	Pre-VBID plan design	Copay description	Beneficiaries
CVS Caremark (2007)	Chang et al. (Note 8 in text)	Antidiabetics	3 tiers	Copay reductions for tier 1 and tier 2	5,200
Marriott (2005)	Chernew et al. (Notes 6 and 9 in text)	Antidiabetics, ACE inhibitors/ARBs, beta-blockers, statins, steroids	3 tiers	Eliminated for tier 1, tier 2 reduced to \$12.50, tier 3 reduced to \$22.50	37,000
Pitney Bowes (2007)	Choudhry et al. (Notes 10 and 11 in text) Choudhry et al. (Notes 10 and 11 in text)	Statins Clopidogrel	3 tiers	Eliminated for all statins	2,050
Novartis (2005)	Gibson et al. (Note 15 in text), Kelly et al. (Note 20 in text)	Antidiabetics, antihypertensives, bronchodilators	20% coinsurance for retail scripts, 10% coinsurance for mail-order scripts	10% coinsurance for retail scripts, 7.5% coinsurance for mail-order prescriptions	25,784 beneficiaries (Gibson et al.) 9,624 beneficiaries (Kelly et al.)
Florida Health Care Coalition (2006)	Gibson et al. (Note 14 in text)	Antidiabetics	10-35% coinsurance	10% coinsurance	1,876 employees
Blue Cross Blue Shield of North Carolina (2008)	Maciejewski et al. (Note 16 in text), Farley et al. (Note 12 in text)	Antidiabetics, antihypertensives, cholesterol-lowering medications	10-35% coinsurance	10% coinsurance with disease management	328 employees
State of Colorado (2006)	Nair et al. (Note 17 in text)	Antidiabetics	3 tiers	Eliminated for tier 1 for program participants, reduced for tiers 2 and 3 for all beneficiaries	747,400 beneficiaries of participating employers
Blue Cross Blue	Rodin et al. (Note 18)	Antidiabetics	3 tiers	All drugs and testing supplies reduced to tier 1	589 state workers
				Eliminated for tier 1,	4,654 beneficiaries



The Results: Benefits for All Stakeholders

Consumers



- Improves access to necessary services
- Enhances clinical outcomes
- Lowers out of pocket costs

Payers



- Aligns with provider initiatives
- Promotes efficient expenditures
- Reduces wasteful spending

V-BID: Implementation and Impact



✓ Broad multi-stakeholder endorsement

✓ Bipartisan political support

✓ Used by hundreds of public and private organizations

✓ Enhanced access to preventive care for 105 million Americans



V-BID

improves quality & lowers cost

Value-Based Insurance Design in Healthy Michigan

- **V-BID in Healthy Michigan Legislation**



Beneficiary Incentives Based on V-BID Principles

Health plans permitted to:

- Reduce required contributions to an individual's health savings account if "healthy behaviors are being addressed, as based on uniform standards developed by DCH in consultation with health plans."
- Waive co-pays "to promote greater access to services that prevent the progression and complications related to chronic diseases."

[Section 105D(1)(e)]

Department of Community Health to "design and implement a co-pay structure that encourages the use of high-value services, while discouraging low-value services such as non-urgent Emergency Department utilization."

[Section 105D(1)(f)]

DCH to implement a pharmaceutical benefit that utilizes co-pays at appropriate levels allowable by CMS to encourage the use of high-value, low-cost prescriptions.

[Section 105D(1)(5)]

Value-Based Insurance Design in Healthy Michigan

- **CMS Regulatory Guidance**

CMS Regulatory Guidance

- **The Centers for Medicare and Medicaid Services (CMS) recently finalized rules (CMS-2334-F) giving state Medicaid programs greater flexibility to vary enrollee cost-sharing for drugs as well as certain outpatient, emergency department, and inpatient visits**

CMS Regulatory Guidance – Outpatient Services

- **Medicaid programs are free to impose cost-sharing (within certain income-based boundaries) on select outpatient services while allowing other services to be provided without cost-sharing**
- **Plans may impose the maximum allowable cost-sharing for use of low-value services**
 - **Choosing Wisely**
 - **USPSTF Grade D recommendations**

CMS Regulatory Guidance – Outpatient Visits

- **States may vary cost-sharing for a particular outpatient service in accordance with who provides the service and/or where the service is delivered**
- **This might be useful as plans identify high-performing providers or care settings**
 - **For example, a plan might wish to impose a copayment for clinician office visits, but eliminate cost-sharing for visits that take place at a Patient-Centered Medical Home**

CMS Regulatory Guidance – Clinical Targeting

- **The final rule allows state Medicaid plans to target cost-sharing (within certain income-based boundaries) to specific groups of individuals based on clinical information (e.g., diagnosis, risk factors).**
- **CMS has recognized that there are compelling reasons for Medicaid programs to impose different levels of cost-sharing on different groups of enrollees for certain medical services**

CMS Regulatory Guidance – Clinical Targeting

- **Targeting specific populations is key to clinical nuance**
- **Reducing cost-sharing for these services for all enrollees, regardless of clinical indication, can lead to overuse of services, wasted dollars, and the potential for harm**

CMS Regulatory Guidance – Prescription Drugs

- **The rule provides states with the flexibility for differential cost-sharing on preferred (\$0-\$4) and non-preferred drugs (up to an \$8)**
- **The final rule retains the states' ability to differentiate preferred and non-preferred drugs through Preferred Drug Lists**
- **Under this model, preferred and non-preferred categories may be determined based on their clinical value, not solely on their acquisition cost**

CMS Regulatory Guidance – Emergency Care

- **The new rule gives Medicaid plans the option to impose up to an \$8 copayment for non-emergency services**
- **Unlike other clinician visits and drugs, the evidence-based application of “clinical nuance” is less clear in the emergency setting**
- **Plans must ensure that increases in ED cost-sharing can be accurately applied only in non-emergent cases so that increased copayments do not lead enrollees to delay or forgo necessary care**



Value-Based Insurance Design in Healthy Michigan

- **Massachusetts Legislative Example**

Massachusetts V-BID Legislation (Active)

The Commonwealth of Massachusetts

PRESENTED BY:

Carl M. Sciortino, Jr. and Patricia D. Jehlen

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the passage of the accompanying:

An Act relative to keep people healthy by removing barriers to cost-effective care .

Massachusetts V-BID Legislation

Section 226 (a) The commissioner shall by regulation determine which medical services, treatments and prescription drugs shall be deemed high-value cost-effective services for the purposes of this section. The determination of high-value cost-effective services shall rely on the recommendations of the Barrier-Free Care Expert Panel established by subsection (c). Any service, treatment or prescription drug determined by the commissioner to be a high-value cost-effective service by regulation promulgated prior to July 1 of a year shall be deemed a high-value cost-effective service for the purposes of subsection (b) effective on January 1 of the following year. In determining medical services, treatments and prescription drugs to be deemed high-value cost-effective services, the commissioner may limit the effect of the determination to people with one or more specific diagnoses or risk factors for a disease or condition.



Massachusetts V-BID Legislation

Determining High-Value Services

(1) out-patient or ambulatory services, including medications, lab tests, procedures, and office visits, generally offered in the primary care or medical home setting;

(2) of clear benefit, strongly supported by clinical evidence to be cost-effective;

(3) likely to reduce hospitalizations or emergency department visits, or reduce future exacerbations of illness progression, or improve quality of life;

(4) relatively low cost when compared to the cost of an acute illness or incident prevented or delayed by the use of the service, treatment or drug; and

(5) at low risk for overutilization.

In making recommendations, the panel may limit a recommended high-value cost-effective service as applicable only to patients with one or more specific diagnoses or risk factors



Value-Based Insurance Design in Healthy Michigan

- **Case Studies**

Implementing V-BID in Medicaid: New Mexico

- **In an effort to prompt individuals to accept greater accountability for their decisions, New Mexico Medicaid recipients will face higher co-pays for certain services**
- **Enrollees will also be offered incentives to earn points redeemable for gifts if they take certain steps for better health such as seeing a dentist, completing a prenatal care program, or managing chronic diseases**



Implementing V-BID for State Employees: Connecticut State Employees Health Benefit Plan

- **Participating employees receive a reprieve from higher premiums if they commit to:**
 - Yearly physicals, age-appropriate screenings/preventive care, two free dental cleanings
 - If employees have one of five chronic conditions, they must participate in disease management programs (which include free office visits and lower drug co-pays)
- **Early results:**
 - 99% of employees enrolled and 99% compliant
 - Decrease in ER usage and specialty care
 - Increase in primary care visits
 - Increase in chronic disease medication adherence



Implementing V-BID in Medicaid: Improving the Health of Newborns in South Carolina

- **The *Choosing Wisely* initiative discourages elective, non-medically indicated inductions of labor or Cesarean deliveries before 39 weeks**
- **The South Carolina Department of Health & Human Services and Blue Cross/Blue Shield of SC announced they would no longer reimburse hospitals or physicians for these elective procedures**
- **As a result of a commitment from all 43 birthing hospitals in South Carolina to end the practice, non-medical inductions prior to 39 weeks have been reduced by half in the past year**



Aligning “Supply-Side” and “Demand-Side” Incentives BlueShield of California’s “Blue Groove” Plan

- **Combines wellness programs, advanced member engagement, Value-Based Insurance Design, and high-performing providers**
- **Qualify for lower co-payments only if you have one or more conditions and use a high-value provider:**
 - End-stage renal disease
 - Congestive Heart failure
 - Coronary artery disease
 - Cancer
 - Diabetes
 - Hypertension
 - Osteoarthritis
- **Aligns clinical goals of supply-side (ACO) and demand-side (V-BID) initiatives**



Implementing V-BID in Medicare: V-BID Included in “Better Care, Lower Cost Act of 2014

“(D) CHANGES IN COVERAGE.—The Secretary, in consultation with experts in the field, shall establish a process for qualified BCPs to submit value-based Medicare coverage changes that encourage and incentivize the use of evidence-based practices that will drive better outcomes while ensuring patient protections and access are maintained.

Value-Based Insurance Design in Healthy Michigan

- **Discussion**



Value-Based Insurance Design in Health Michigan: “Clinically Nuanced, Fiscally Responsible”

- **If V-BID principles are used to set enrollee cost-sharing levels, Medicaid programs can improve quality of care, remove waste, foster personal accountability, and mitigate the legitimate concern that non-nuanced cost-sharing may lead individuals to forgo clinically important care**

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